

Massachusetts Department of Public Health

Workplace Fatality Surveillance

December 11, 2024 OSHA's New England Roundtable

Jim Laing Emily Sparer-Fine Occupational Health Surveillance Program

Social Determinants of Health (SDoH)



Employment and Health

- Employment is good for health, in general
 - Income, benefits (e.g., health insurance), psychosocial support
- Type and quality of work matter
 - Conditions/exposures: toxic chemicals, heat/cold, dangerous equipment, heavy lifting, violence
 - Organizational: shift work, long hours, high demand/low control
- Burden of occupational risks is not borne equally
 - Low wage workers, including many immigrant workers and workers of color, disproportionately employed in physically demanding, high-risk, high-stress jobs









Work-Related Injuries in Massachusetts

- Each year, approximately 70,000 workers suffer injuries as a result of workplace hazards
- Every *week*, 1-2 workers are fatally injured at work

We can track these injuries, learn from the patterns, and inform prevention efforts.



State Occupational Public Health Programs

The mission of the MA Occupational Health Surveillance Program is to promote the health, safety, and well-being of all working people in Massachusetts by using occupational health data for action.

- 1. Surveillance
 - Collection, summary, interpretation, dissemination of data
- 2. Public health investigations / referrals / case interviews
 - · Includes interviews with injured workers
- 3. Partnerships
- 4. Impact policy, regulations, legislation
- 5. Integrate work as a social determinant of health with rest of public health

Uses of Occupational Health Surveillance

- Tailor intervention and prevention strategies
 - Worksites, high-risk industries, occupations, and populations, hazards, emerging problems
- Evaluate intervention efforts
- Identify potential risk factors and generate hypotheses for further research
- Raise public awareness and demonstrate need for prevention (influence policy makers)

OHSP Current Projects

- Work-related respiratory disease
- Health care workers
- Work-related prevention of overdose and suicide
- Fundamental occupational health surveillance (includes lead surveillance, burns, poisonings, occupational health indicators, young workers, emerging topics)
- Workplace fatalities



Workplace Fatality Surveillance in MA

Two projects at DPH focus on workplace fatalities

- Census of Fatal Occupational Injuries (CFOI)
 - Funded by U.S. Department of Labor, Bureau of Labor Statistics (BLS)
- Fatality Assessment and Control Evaluation (FACE)
 - Funded by CDC-NIOSH
- Key activities are to identify, document, and describe workplace trauma deaths ... and learn from these events

Fatality Surveillance, History and the Future

- Fatalities were included in the BLS employer-based survey data going back to 1939.
- National Academy of Sciences (NAS) committee report in 1987 led to modern CFOI.
 - Systematic counting of fatalities by all states was implemented in 1992.

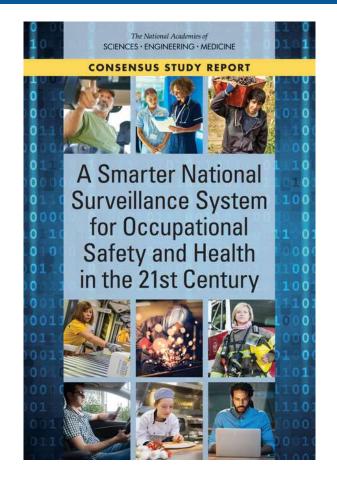
bls.gov/opub/hom/cfoi/history.htm

Fatality Surveillance, History and the Future

Most recent National Academies report in 2018

- A Smarter National Surveillance System for Occupational Safety and Health in the 21st Century
 - Systems of systems
 - Fatal illnesses

https://nap.nationalacademies.org/read/24835/chapter/1



Work-related Fatality Surveillance

How do we identify work-related fatalities?

- The original three sources
 - Death certificates
 - Workers' compensation claims
 - OSHA records

Work-related Fatality Surveillance

Expansive sources

- Medical examiner notification (to DPH, OSHA, DLS, WC agency)
- News, social media, obituaries, fundraising platforms
- Police and EMS/Fire Department
- U.S. Coast Guard, NTSB, MSHA, FRA
- Employer or family direct contact as needed

Recent Data Report

Massachusetts Fatal Injuries at Work 2021-2022

Covers 178 deaths

Report available at <u>mass.gov/info-details/massachusetts-fatal-injuries-at-work-2021-2022</u>



MASSACHUSETTS FATAL INJURIES AT WORK

2021-2022

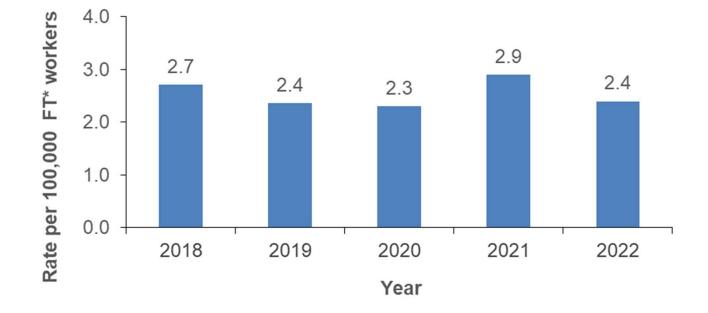




MASSACHUSETTS DEPARTMENT OF PUBLIC HEALTH Report by the Occupational Health Surveillance Program

Find this report at: mass.gov/lists/fatal-work-related-injury-reports-and-publications

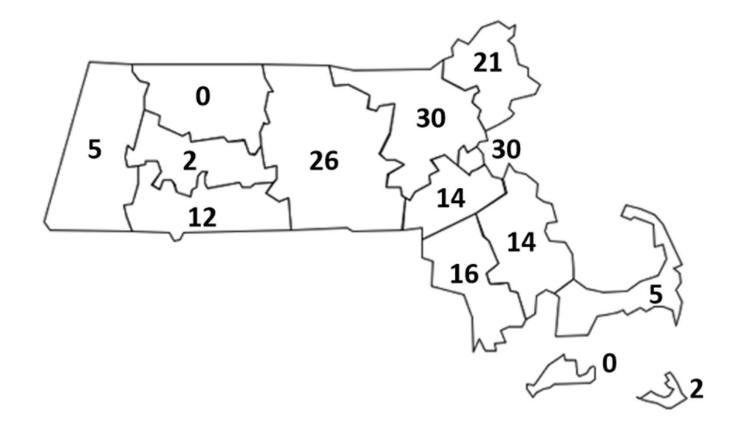
Fatal Injuries at Work in Massachusetts



- 2018 98 deaths
- 2019 86 deaths
- 2020 69 deaths
- 2021 97 deaths
- 2022 81 deaths

- Massachusetts historically has a lower work fatality rate than the national rate.
- This continued in 2022 with MA having a rate of 2.4 fatalities per 100,000 full-time equivalent workers compared to the national rate of 3.7.

Number of Fatal Occupational Injuries by County, Massachusetts, 2021–2022

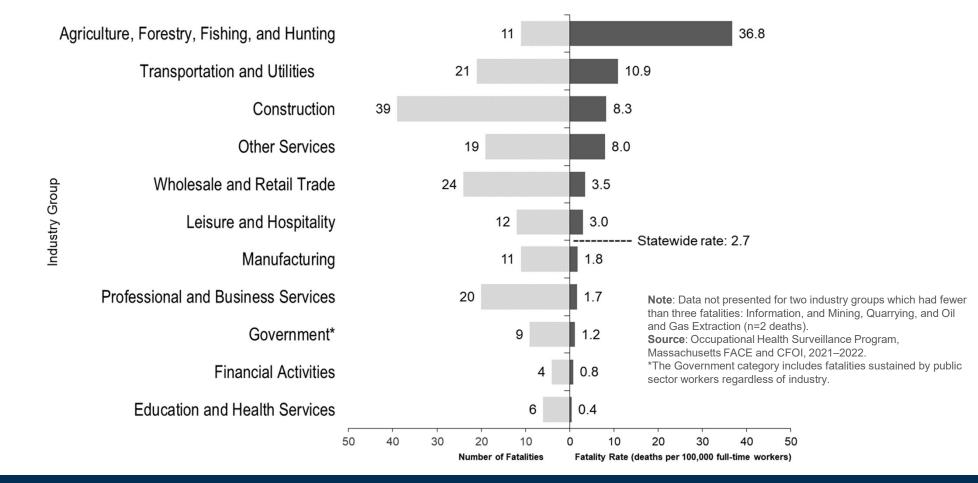


Type of Event

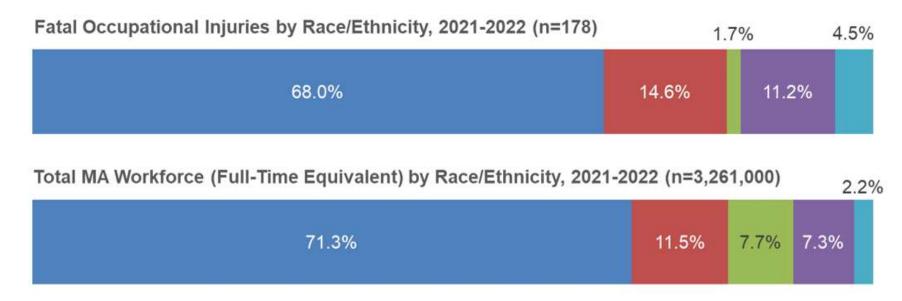
Leading causes

- Overdose (47)
- Suicide or self-inflicted injury (25)
- Roadway crash (21)
- Fall to a lower level (19)
- Worker on foot struck by vehicle (14)
- Struck by falling object or equipment (12)

Number and Rate of Fatal Injuries at Work by Industry Group, Massachusetts, 2021-2022



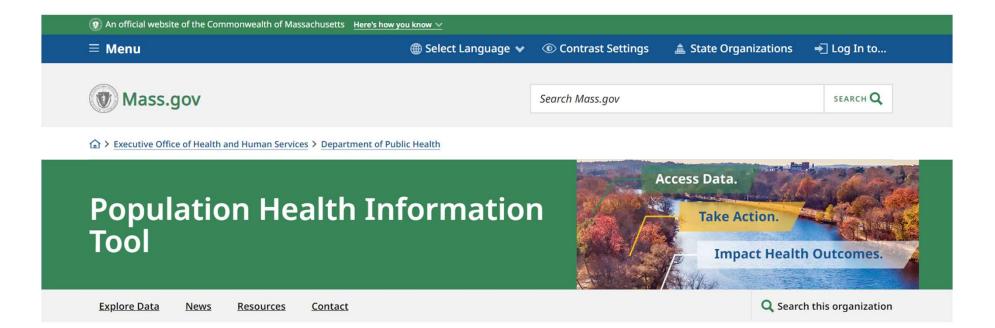
Fatal Occupational Injuries by Race/Ethnicity Compared to Total Workforce, Massachusetts, 2021–2022



White non-Hispanic Hispanic Asian non-Hispanic Black non-Hispanic Other non-Hispanic

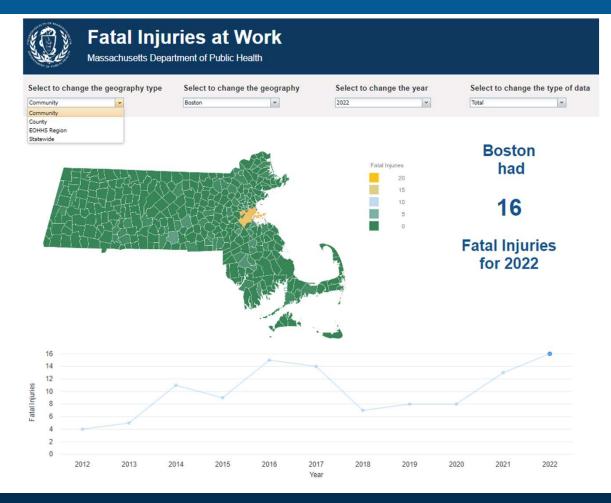
Source: Occupational Health Surveillance Program, Massachusetts FACE and CFOI, 2021–2022. Current Population Survey accessed through the NIOSH Employed Labor Force query system.

Data Portal

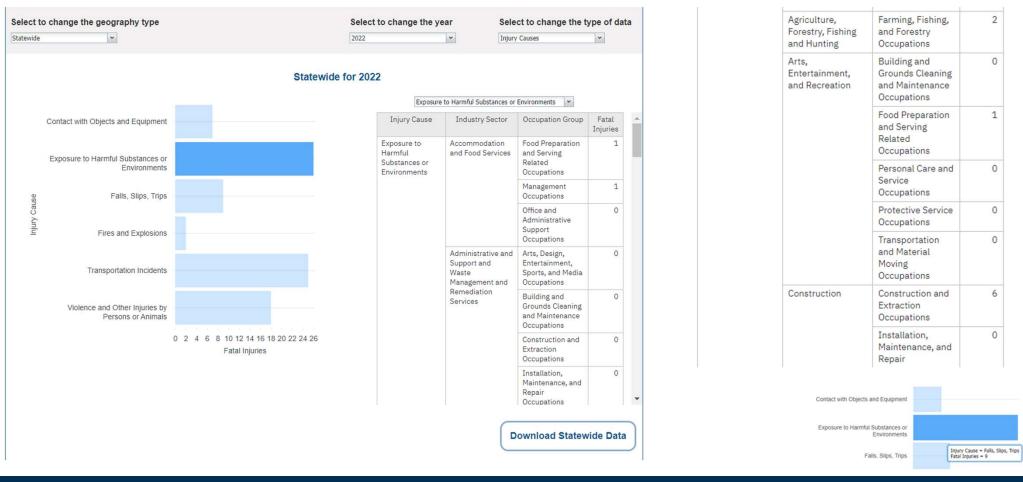


The Population Health Information Tool (PHIT) provides up-to-date, easy to understand public health data and racial equity data in Massachusetts.

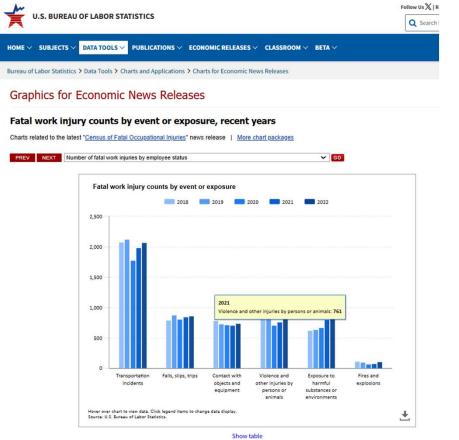
Data Portal



Data Portal



BLS Tables and Interactive Charts



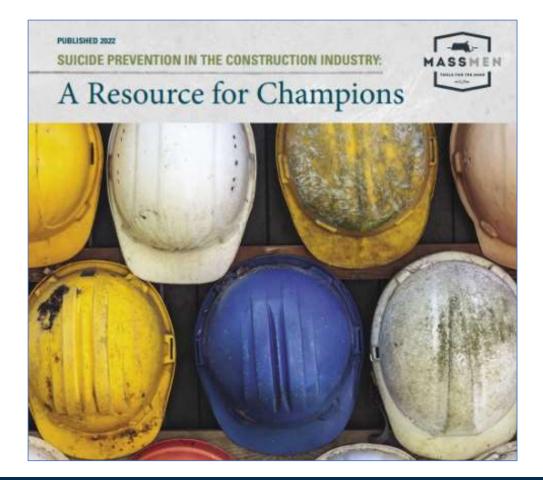
Number of fatal work inju	uries by employee status	
Choose another chart		
Number of fatal work injurie	s by employee status	
Number of fatal work injurie	es by race or ethnic origin	
Number of fatal work injurie	es by age group	
Rate of fatal work injuries p	er 100,000 full-time equivalent workers by age group	
Fatal work injuries to Hispar	nic or Latino workers	
Fatal occupational injuries t	by event	
Fatal work injury counts by	event, recent years	
Number and rate of fatal wo	ork injuries, by industry sector	
Number and rate of fatal wo	ork injuries, civilian workers, by major occupational group	
Distribution of fatal injury ev	vents by gender of worker	
Fatal occupational injuries in	n the private sector mining, quarrying, and oil and gas extraction industries	
Civilian occupations with high	gh fatal work injury rates	
Number of fatal work injurie	is by state, map	
Sources of data on fatal wo	rk injuries	

Data to Action

- These counts and rates help to prioritize intervention and outreach.
- Consider almost half of the fatalities in 2021-2022 were not events or workforces that OSHA traditionally covers:
 - Suicides
 - Overdoses
 - Motor vehicle collisions
 - Self-employed

Suicide Prevention

- OSHA Region 1 led the way
- Mass Men. Life Tools for Men. <u>mass.gov/massmen</u>



Workplace Overdose Prevention

Be Here initiative

- Increase opioid awareness
- Resource for employers to implement policies and practices that build capacity for 'upstream' prevention efforts

behereinitiative.org/workplace/opioids-pain-and-theworkplace



Recovery Supportive Workplace Initiative

"A recovery-supportive workplace aims to prevent exposure to workplace factors that could cause or perpetuate a substance use disorder while lowering barriers to seeking care, receiving care, and maintaining recovery. A recovery-supportive workplace educates its management team and workers on issues surrounding substance use disorders to reduce the all-too-common stigma around this challenge."

behereinitiative.org/workplace/recovery-supportive-workplace

Creating a recovery-supportive workplace through culture, policies, and practices.

What is recovery?

The U.S. Department of Health and Human Services (DHHS) Substance Abuse and Mental Health Services Administration (SAMHSA) **describes recovery** as supported by these four major dimensions:

Elements

- Recognize recovery as a strength in the workplace
- Commit to hiring people in recovery
- Train supervisors and staff about addiction, recovery, and relapse
- Educate employees on benefits and policies related to OUD/SUD
- Develop return-to-work plans for employees in recovery
- Provide flexibility to support employees and families of people in recovery
- Develop policies restricting the use, pursuit, and sale of drugs in the workplace
- Reduce stigma of recovery by using inclusive, nonstigmatizing verbal and written language

NIOSH FACE

NIOSH FACE Program: Fatality Assessment and Control Evaluation (since 1989)

- Research-oriented in-depth investigation of priority cases
- Root cause analysis: find out what and why
- Goal is prevention
- Share the results and prevention messaging with industry and other collaborators
- There are currently eight state FACE programs: CA, KY, LA, MI, NY, OR, WA

FACE Investigations

FACE uses a detailed investigation instrument to compile information from documents, interviews, and site visits. Details collected with the tool include:

- Demographics of the worker
- The worker's job information, experience, training
- Employer/site information, history, safety and training programs
- Incident specifics, event, tasks, safety procedures, conditions
- Incident response, on-site medical treatment

Example FACE Report



- EMPLOYER: Landscape construction contractor
- SAFETY & TRAINING: Employer provided PPE and on-the-job training

SCENE: Residential construction

site, basement excavation

O LOCATION: Massachusetts

> EVENT TYPE: Crushing



REPORT DATE: May 7, 2020

Landscape Construction Laborer Compressed between Compact Excavator and Steel Beam at Residential Site—Massachusetts

SUMMARY On January 18, 2018, a 27-year-old laborer was killed while operating a

artment of Public Health

REPORT#: 18MA001

compact excavator. He was using the compact backhoe type excavator underneasth a home when he became pinned between the excavator and an overhead beam. READ THE FULL REPORT> (n.3)

- CONTRIBUTING FACTORS
- Key contributing factors identified in this investigation include
- Operating the excavator near overhead obstructions;
 Absence of a protective cab on the excavator;
- Lack of a comprehensive safety and health program; and
- Working alone. <u>LEARN MORE></u> (p. 8)

RECOMMENDATIONS

- The Massachusetts FACE Program concluded that, to help prevent similar occurrences, employers should:
- Ensure that only workers with required training and license are permitted to operate compact excavators and other regulated equipment.
- Ensure that ride-on equipment without a protective cab are not operated in the vicinity of overhead obstructions.
- Develop, implement, and enforce a policy that prevents employees from working alone in certain situations.
- Ensure that a job hazard analysis is performed prior to the start of each project and updated if there is a major change in the scope of the project.
- Develop and implement a comprehensive safety and health program that addresses hazard recognition, avoidance of unsafe conditions, and proper use of equipment.
- In addition, equipment manufacturers should:
- Adopt and implement the concept of Prevention through Design (PtD) to identify potential hazards associated with equipment and then eliminate these hazards through design changes. <u>LEARN MORE></u> (p.8)



The base unit was designed to receive a number of different attachments such as a bucket loader, auger, ditch digger, stump grinder, and the backhoe involved in this incident. These attachments, except for the backhoe, were operated using the main control levers on the base unit while the operator was standing.

The backhoe attachment mounted on the front of the base unit and tapped into the hydraulic system. It had an operator's seat and a separate set of controls for operating the stabilizers and excavation boom, dippersitie, and bucket (Figure 4). When the backhoe attachment was installed, the unit was driven into position using the rear controls and then the user would set the engine speed, divert hydraulic flow to the accessory hoses, and install an interlocking cover over the drive controls. This would enable the second set of controls near the backhoe operator's seat. The backhoe attachment was designed without a protective cal b or the operator.

With the backhoe attachment installed and in a retracted position, the unit was approximately 100° long and 40° wide. When the stabilizers were deployed to their farthest point the unit was 78° wide. The base unit was 49° high and the height of the adjustable seat pan was around 46° at the time of the incident. The backhoe boom could swing 180 degrees and had a maximum digging depth or reach of 82°. When the backhoe attachment and the base unit are connected, they weigh about 2,200 pounds.



igure 3 - Base power unit

The excavator had four control levers mounted on a pillar in front of the operator's seat. Two smaller levers controlled the stabilizers and were activated by either pushing in a forward direction to deploy the stabilizer vor pulling in a backward direction to stow the stabilizer. When the stabilizers were in use, the front wheels of the base unit would raise off the ground. Two larger levers controlled the three components of the backhoe attachment: the boom dippersistic, and bucket. The left lever controlled the swing of the boom: by moving the lever to the left or right the boom would swing to the left or right. The left lever also controlled the extension of the boom. The boom was raised by pulling back on this lever, and was lowered by pushing on the lever. The right lever controlled the scooping motion of the bucket twit a left/right push, and the extension and flexion of the dippersite, with a forward/backward push [Figure 1].

REPORT#: 18MA001





This equipment, which is still being manufactured with the same features, serves as an example of the potential for eliminating or minimizing injury risks through a comprehensive PLD review of the equipment. If PLD was applied to this equipment, the potential for the worker and equipment interaction that led to the incident might have been identified and highlighted the need to redesign and/or incorporate additional engineering controls to the operator area. For example, a protective cab could have been addeed to the backbee attachment and the controls could have been redesigned with a guard or shield that encompasses the entire area, which would better prevent an un-expectant engagement of the controls. PLD could also have led to a more advanced load sensing system that would detect when the equipment comes up against a stationary object while its controls are still engaged, and sound an alarm and automatically lower the equipment a few inches. This system could also incorporate additional features that detect if the equipment is stuck in a position while the controls are still engaged.

Recommendation #7: Equipment manufacturers should develop a pictograph of the overhead crushing hazard and set a minimum height clearance for operating the excavator.

Discussion: The manufacturer-provided operator's manual and safety decals included information on the possibility of encountering overhead electrical hazards, but it did not include information on other potential everhead hazards while operating this exervator. Standardized, simple pictographs are available that can be used in labels and training materials.³ While there is an available pictograph for overhead crushing hazards, it shows a worker on foot (Figure 8). The manufacturer should develop an overhead hazard pictograph that includes a seated equipment operator, both with and without a protective cab. This would more clearly depict the hazard involved in this incident.

The manufacturer should also address the hazard of overhead obstructions and operating this excavator without a protective cab by making the equipment's safe operating height apparent on the safety decals and in the operating manuals. A aclaudiation of the safe operating height would take into account the height of the adjustable seat, the height of the operator, and the range of motion of the outriggers and excavation arm as they could raise the machine or extend to above the operator. This calculation would establish a minimum overhead clearance for the equipment should not be operated in environments that do not meet that minimum desrance.



Figure & - Existing pictograp

ADDITIONAL RESOURCES

NIOSH. Workplace Solutions, Preventing Injuries When Working with Hydraulic Excavators and Backhoe Loaders (2004-107). www.cdc.gov/niosh/docs/wp-solutions/2004-107/pdfs/2004-107.pdf

CPWR. Hazard Alert, Operating Heavy Equipment. http://elcosh.org/record/document/1817/d000661.pdf

DISCLAIMER

Mention of any company or product does not constitute endorsement by the National Institute for Occupational Safety and Health (NIOSH). In addition, citations to websites external to NIOSH do not constitute NIOSH endorsement of the

REPORT#: 18MA001

Page 5

Page 11

cdc.gov/niosh/face/stateface/ma/18ma001.html

Front page

- Summary
- List of contributing factors
- Recommendations
- Incident Highlights

Massachusetts Department of Public Health | mass.gov/dph



Report Section Headings

- Employer
 - History, industry/activity, size, operating schedule
- Written safety programs and training
 - What was in place at the time of the event
- Worker information
 - Occupation, tenure, past experience, schedule, regular tasks

Report Section Headings

- Incident scene
- Weather
- Equipment
- Investigation
 - Work tasks, equipment, and events are described in a comprehensive narrative

Report Section Headings

- Cause of Death
- Contributing Factors
- Recommendations/Discussion
- Resources and References

Recommendations

Recommendations can address a range of fixes and audiences

- Address and counteract the contributing factors
- Generally follow the hierarchy of controls
- Will describe a specific action that can be taken that will contribute to preventing a recurrence

Recommendations

Recommendations for the employer/site controller

- Hazard recognition and control
- Procedure changes and training
 - Ensuring compliance with existing procedures
 - Updating procedures
 - Retraining the exposed workers

Recommendations

Recommendations can extend to manufacturers of equipment

- Equipment design modifications
- Updates to operating procedures/manuals or decals

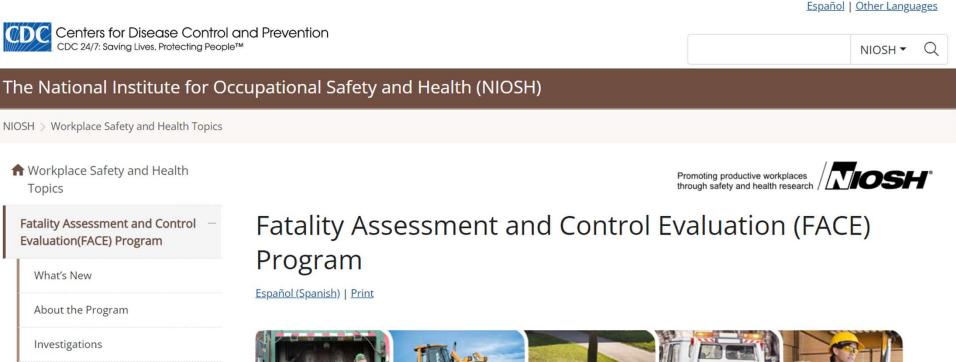
- Action by one equipment manufacturer has the potential to increase safety in every workplace where that equipment is in use
- Manufacturers of similar equipment can also take action

Recommendations

Recommendations about policy

- Can speak to enforcement agencies
- Can address consensus standards

NIOSH FACE Resources



Massachusetts Department of Public Health | mass.gov/dph

NIOSH FACE Reports

State FACE Reports

Resources

NIOSH FACE Resources

Nearly 3,000 FACE reports are available

cdc.gov/niosh/face/default.html

Massachus

Search by industry sector, keyword, cause, or worker population

State FACE Reports by Keyword	State FACE Reports by NAICS Code	NIOSH State FACE Prevention through
Search FACE Reports	Search State FACE Reports Select 2 Digit NAICS 🗸 Search	Design Reports
Sort by Cause	Sort by Industry	
ts Department of Public Health mass.go	ov/dph	

Other FACE products

Fact sheets/alerts

mass.gov/lists/fatality-assessment-and-control-evaluation-face-fact-

<u>sheets</u>

SAFETY ALERT—Please Post

Protect the Crossing Guards that Protect Our Children

A Community-Wide Concern

In the past seven years, three Massachusetts crossing guards have been killed and many have been injured on the job when struck by vehicles. One of these guards prevented a child from entering into harm's way before being struck and killed by a car herself.

What can you do as a driver?

AHEAD

Use caution when driving. As a driver, you can look for warning signs that crossing guards and children may be in the road, and be prepared to stop. Crossing guards should receive traffic safety training and safety gear from their employers (see images below), but they also depend on drivers to be aware and heed their signals.

Example: Tree Care Alert Series

- Landscaping: 14.9 deaths per 100,000 full-time workers
 - OSHA Regional Emphasis **Program- Tree and landscape** operations (2021)
 - How can FACE support the REP?



Rollover protective structures and seat belts keep employees safe when operating zero-turn mowers

Why is worker safety at risk?

When manufacturers provide rollover protective structures (ROPS) and seat belts on zero-turn mowers, the safest way to operate the mower is with the ROPS in the upright position and the seatbelt fastened. Not using the manufacturer provided ROPS and seat belt when operating a zero-turn mower increases the potential of injury in the event the mower overturns.

Employers, it is your responsibility to provide training on how to properly use these commercial mowers, including the ROPS and seat belt. In addition to training, employers must ensure ROPS are always in the upright position and a seat belt is used every time a zero-turn mower is being operated by a worker.

What happened in Massachusetts?



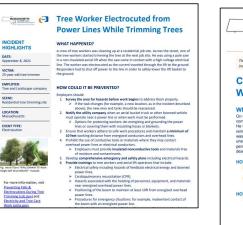
CORRECT ROPS PLACEMENT

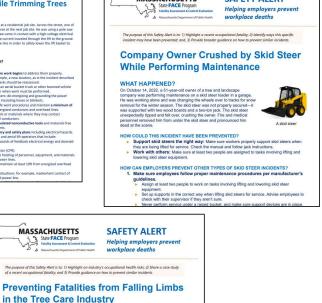
In June 2017, a 57-year-old equipment operator was killed while operating a zero-turn mower with the ROPS folded down. At the time of the incident, the equipment operator was working alone while mowing grass. As the operator turned the mower to the left, it struck a low-lying rock covered by vegetation. The mower overturned, pinning the operator against the ground. Eventually, a motorist passing by noticed the overturned mower, stopped, and placed a call for emergency medical services (EMS).



Example: Tree Care Alert Series

- Short alerts and industry outreach
 - Tree Worker Electrocuted from Power Lines While Trimming Trees
 - Preventing Fatalities from Falling Limbs in the Tree Care Industry
 - Company Owner Crushed by Skid Steer While Performing Maintenance





SAFETY ALERT

MASSACHUSETTS

BACKGROUND

MASSACHUSETTS

State FACE Program

BACKGROUND In the U.S., an average of 140 workers were killed annually by trees, logs, or limbs over the last five years. In Massachusetts alone, there are an estimated 100 injuries per year from being struck by trees, logs, or limbs that result in missed work. These incidents often take place during routine landscaping activities and storm clean up. To reduce the number of these baining hourse throughing download who was well and the proof of the second of the sec

Case Study: Tree Care Worker Fatally Struck by Log In January of 3020, the care workers were cutting down several ack tees at a residence in Massachusets: Whon ore of the works 641, it lande on several logs that had been previously cut. One of these logs was struck with such force that Catapultid across the work and struck vorker who was operating the workshipper. The log caused servers had of the workers were wearing protective helmets.

HOW CAN EMPLOYERS PREVENT INCIDENTS RELATED TO FALLING TREES AND LIMBS?

1. Assess the work site for potential falling object hazards. Have a qualified arborist survey the worksite to identify damaged or weakened trees or branches that could fall.

Other FACE products

National activities we support:

Falls campaign, Struck-by campaign ullet

mass.gov/lists/fall-prevention-for-construction-workers

Fall prevention for construction workers



I worked construction for 10 years before my fall. It shattered my body and my livelihood.

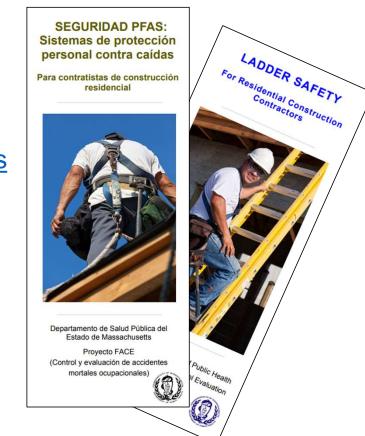
Falls can be prevented: Massachusetts Consultation Program: 508-616-0461











Closing

Tracking fatalities at the state and national level helps us all understand where we can put more effort into prevention.

CFOI data and FACE products are resources you can use:

- Hazard identification and control
- Training

CFOI Handbook of Methods, Data Sources bls.gov/opub/hom/cfoi/data.htm

State data bls.gov/iif/state-data.htm

FACE home page cdc.gov/niosh/face/default.html

Data reports available at <u>mass.gov/lists/fatal-work-related-injury-reports-and-publications</u> Our 2021-2022 data and activity report

https://www.mass.gov/info-details/massachusetts-fatalinjuries-at-work-2021-2022

Population Health Information Tool <u>mass.gov/info-details/work-related-fatal-injuries-data</u>

NAS Panel Report: A Smarter National Surveillance System for Occupational Safety and Health in the 21st Century https://nap.nationalacademies.org/read/24835/chapter/1

FACE fact sheets/alerts https://www.mass.gov/lists/fatality-assessment-and-controlevaluation-face-fact-sheets

Fall prevention materials for construction https://www.mass.gov/lists/fall-prevention-for-constructionworkers

Suicide prevention site: https://www.mass.gov/massmen

Be Here Initiative https://behereinitiative.org/workplace/recovery-supportiveworkplace/

Thank You

Occupational Health Surveillance Program Massachusetts Department of Public Health 250 Washington Street, 4th Floor Boston, MA 02108

James.Laing@mass.gov Emily.Sparer-Fine@mass.gov

This work funded by CDC-NIOSH Cooperative Agreement U60/OH008490 US DOL-BLS Cooperative Agreement 24J75OS000013